

Message Text

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FM AMEMBASSY MEXICO

TO SECSTATE WASHDC IMMEDIATE 0000

UNCLAS SECTION 1 OF 3 MEXICO 1648

E.O. 11652 N/A

TAGS: OVIP (KISSINGER, HENRY A.)

SUBJECT: DECLARATION OF TLATELOLCO

FOR KUBISCH

DEPARTMENT PLEASE PASS ALL ARA POSTS PRIORITY

I

AT THE REQUEST OF PRESIDENT NIXON, SECRETARY OF STATE KISSINGER, INVITED THE FOREIGN MINISTERS AND OTHER REPRESENTATIVES OF LATIN AMERICA AND THE CARIBBEAN ATTENDING THE TWENTY-EIGHTH SESSION OF THE UNITED NATIONS GENERAL ASSEMBLY TO MEET WITH HIM ON OCTOBER 5, 1973. AT THAT TIME THE SECRETARY OF STATE SUGGESTED THE INITIATION OF A NEW DIALOGUE TO DEAL WITH MATTERS OF CONCERN TO THE AMERICAS.

MINDFUL OF THIS IMPORTANT INITIATIVE, THE GOVERNMENT OF COLOMBIA EXTENDED AN INVITATION TO DR. KISSINGER TO PARTICIPATE ACTIVELY
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AND PERSONALLY IN SUCH A DIALOGUE AT AN OPPORTUNE TIME. DR.

KISSINGER IMMEDIATELY ACCEPTED THIS INVITATION. THEREAFTER, THE GOVERNMENT OF COLOMBIA CONVOKED THE "CONFERENCE OF FOREIGN MINISTERS OF LATIN AMERICA FOR CONTINENTAL COOPERATION", HELD IN BOGOTA FROM NOVEMBER 14-16, 1973. ON THAT OCCASION THE FOREIGN MINISTERS OF LATIN AMERICA AND THE CARIBBEAN AGREED IT WOULD BE ADVANTAGEOUS TO INITIATE A DIALOGUE ON THE FOLLOWING TOPICS:

- COOPERATION FOR DEVELOPMENT
- COERCIVE MEASURES OF AN ECONOMIC NATURE
- RESTRUCTURING OF THE INTER-AMERICAN SYSTEM
- SOLUTION OF THE PANAMA CANAL QUESTION
- STRUCTURE OF INTERNATIONAL TRADE AND THE MONETARY SYSTEM
- TRANSNATION ENTERPRISES
- TRANSFER OF TECHNOLOGY
- GENERAL PANORAMA OF THE RELATIONS BETWEEN LATIN AMERICAN AND THE UNITED STATES OF AMERICA.

IN ACCORDANCE WITH THE AGREEMENT REACHED AT THE "CONFERENCE OF FOREIGN MINISTERS OF LATIN AMERICAN FOR CONTINENTAL COOPERATION", AND WITH THE CONCURRENCE OF THE GOVERNMENT OF THE UNITED STATES OF AMERICA, THE GOVERNMENT OF THE UNITED MEXICAN STATES CONVOKED THE CONFERENCE OF TLATELOLCO. THIS CONFERENCE TOOK PLACE IN MEXICO CITY FROM FEBRUARY 18-23, 1974.

THE AGENDA OF THE CONFERENCE OF TLATELOLCO COMPRISED THE EIGHT ITEMS LISTED ABOVE, WITH THE ADDITION OF TWO OTHERS SUGGESTED BY THE SECRETARY OF STATE IN ACCORDANCE WITH THE AGREEMENT REACHED IN BOGOTA REGARDING "THE WILLINGNESS OF THE PARTICIPATING COUNTRIES TO DISCUSS ANY OTHER MATTERS THE UNITED STATES OF AMERICA WISHES TO PROPOSE". THE TOPICS SUGGESTED BY THE GOVERNMENT OF THE UNITED STATES WERE "REVIEW OF THE INTERNATIONAL SITUATION" AND "THE ENERGY CRISIS".

ATTENDING THE CONFERENCE OF TLATELOLCO WERE THE FOREIGN MINISTERS OF ARGENTIAN, BAHAMAS, BARBADOS, BOLIVIA, BRAZIL, CHILE, COLOMBIA, COSTA RICA, THE DOMINICAN REPUBLIC, ECUADOR, EL SALVADOR, GUATEMALA, GUYANA, HAITI, HONDURAS, JAMAICA, MEXICO, NICARAGUA, PANAMA, PARAGUAY, PERU, TRINIDAD AND TOBAGO, THE UNITED STATES OF AMERICA, URUGUAY AND VENEZUELA.

THE CONFERENCE WAS HELD IN TWO PARTS, ONE WITH EXCLUSIVELY LATIN
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AMERICAN PARTICIPATION, FROM FEBRUARY 18-20, AND THE OTHER FROM FEBRUARY 21-23, WITH THE PARTICIPATION OF SECRETARY OF STATE KISSINGER. IN THE FIRST PHASE OF THE CONFERENCE OF TLATELOLCO, THE LATIN AMERICAN AND CARIBBEAN FOREIGN MINISTERS AGREED ON PROCEDURES FOR THE INITIATION OF THE NEW DIALOGUE, WHICH SECRETARY KISSINGER HAD PROPOSED BE FOUNDED ON "FRIENDSHIP BASED ON EQUALITY AND RESPECT FOR THE DIGNITY OF ALL", AND UPON METHODS FOR DELINEATING THE "BASES FOR A NEW DIALOGUE BETWEEN LATIN

AMERICA AND THE UNITED STATES". THE SECRETARY OF STATE AGREED TO THESE PROCEDURES.

II

THE CONFERENCE TOOK PLACE IN AN ATMOSPHERE OF CORDIALITY, FREE FROM THE OLD RIGIDITIES WHICH HAVE SO OFTEN OBSTRUCTED OUR DIALOGUES IN MORE TRADITIONAL FORUMS. THE PARTICIPANTS MET AS EQUALS, CONSCIOUS THAT THE POLICY INITIATED HERE MAY BE OF DEEP HISTORICAL SIGNIFICANCE. BUT FOR IT TO BE SO WE MUST RECOGNIZE THAT WE ARE AT A TURNING POINT, AND BE PREPARED TO DEDICATE OURSELVES TO NEW HORIZONS OF UNDERSTANDING AND COOPERATION.

THE FOREIGN MINISTERS AGREED THAT THE AMERICAS HAVE ARRIVED AT AN HISTORIC MOMENT -- A TIME OF UNPRECEDENTED OPPORTUNITY FOR ACHIEVING THE GOALS OF JUSTICE, PEACE AND HUMAN DIGNITY WHICH HAVE FOR SO LONG BEEN THE ESSENTIAL PROMISE OF THE NEW WORLD.

THEY RECOGNIZED THAT IN THE MODERN AGE THE DEMANDS OF TECHNOLOGY AND THE DRIVE OF HUMAN ASPIRATIONS MAKE IMPOSSIBLE THE NARROW PURSUIT OF PURELY NATIONAL INTERESTS.

THEY AGREED, AS WELL, THAT INTERDEPENDENCE HAS BECOME A PHYSICAL AND MORAL IMPERATIVE, AND THAT A NEW, VIGOROUS SPIRIT OF INTER-AMERICAN SOLIDARITY IS THEREFORE ESSENTIAL.

RELATIONS BETWEEN THE COUNTRIES OF THE AMERICAS MUST BE PLACED IN THE CONTEXT OF TODAY'S WORLD; A WORLD CHARACTERIZED BY INTERDEPENDENCE, THE EMERGENCE ON TO THE WORLD STAGE OF THE DEVELOPING COUNTRIES, AND THE NEED TO OVERCOME INEQUITIES. THE EXISTENCE OF A MODERN INTER-AMERICAN SYSTEM; THE AFFIRMATION OF THE REALITY OF LATIN AMERICAN UNITY; AND THE SIMILARITY OF THE PROBLEMS OF LATIN AMERICA AND THOSE OF OTHER DEVELOPING COUNTRIES ARE THE

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FOUNDATION FOR A DIALOGUE AND A FRANK AND REALISTIC RELATIONSHIP WITH THE UNITED STATES.

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INTER-AMERICAN RELATIONS SHOULD BE BASED ON AN EFFECTIVE
EQUALITY BETWEEN STATES, ON NON-INTERVENTION; ON THE RENUNCIATION
OF THE USE OF FORCE AND COERCION AND ON THE RESPECT FOR THE RIGHT
OF COUNTRIES TO CHOOSE THEIR OWN POLITICAL, ECONOMIC AND SOCIAL
SYSTEMS. INTER-AMERICAN RELATIONSHIPS, THUS REDEFINED BY AN
AUTHENTIC POLITICAL WILL, WOULD CREATE THE NECESSARY CONDITIONS
FOR LIVING TOGETHER IN HARMONY AND WORKING COOPERATIVELY FOR
EXPANDED AND SELF-SUSTAINING ECONOMIC DEVELOPMENT.

THE FOREIGN MINISTERS REAFFIRMED THE PRINCIPLE THAT EVERY STATE
HAS THE RIGHT TO CHOOSE ITS OWN POLITICAL, ECONOMIC AND SOCIAL
SYSTEM WITHOUT FOREIGN INTERFERENCE AND THAT IT IS THE DUTY OF
EVERY STATE TO REFRAIN FROM INTERVENING IN THE AFFAIRS OF ANOTHER.

THE NEW OPPORTUNITIES FOR COOPERATIVE DEVELOPMENT CALL FOR A
REVISION OF THE CONCEPT OF REGIONAL SECURITY, WHICH CANNOT,
AND SHOULD NOT, BE BASED SOLELY ON POLITICAL-MILITARY CRITERIA,
BUT MUST ALSO ENCOMPASS A PRACTICAL COMMITMENT TO PEACEFUL
RELATIONS, COOPERATION AND SOLIDARITY AMONG STATES.

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TO THIS END, INTER-AMERICAN COOPERATION SHOULD BE SUPPLEMENTED BY
THE ESTABLISHMENT OF A SYSTEM OF COLLECTIVE ECONOMIC SECURITY
THAT PROTECTS THE ESSENTIAL REQUIREMENTS OF INTEGRAL DEVELOPMENT:
THAT IS TO SAY PARALLEL PROGRESS IN THE SOCIAL, ECONOMIC AND
CULTURAL FIELDS.

BY MANDATE OF THE UNITED NATIONS GENERAL ASSEMBLY, A GROUP OF

COUNTRIES REPRESENTING DIVERSE ECONOMIC SYSTEMS IS ENGAGED IN EXAMINING THE POSSIBILITIES OF RESTRUCTURING INTERNATIONAL ECONOMIC RELATIONS, THROUGH THE PREPARATION OF A DRAFT CHARTER ON THE ECONOMIC RIGHTS AND DUTIES OF STATES. THIS CHARTER CAN CREATED THE GENERAL FRAMEWORK FOR FACING SPECIFIC PROBLEMS THROUGH PRACTICAL AND FAIR REGULATIONS AND MECHANISMS.

THE CONFERENCE OF TLATELOLCO AGREED THAT A JUST APPLICATION OF THE PRINCIPLES OF THE CHARTER CAN FOSTER THE INTERNAL AND EXTERNAL CONDITIONS NECESSARY FOR THE AMERICAN NATIONS TO SATISFY THEIR OWN NEEDS AND ENSURE THEIR FULL DEVELOPMENT ON AN EQUITABLE BASIS. THE CONFERENCE ALSO RECOGNIZES THAT PEACE AND PROGRESS, IN ORDER TO BE SOLID AND ENDURING, MUST ALWAYS BE BASED ON RESPECT FOR THE RIGHTS OF OTHERS, AND THE RECOGNITION OF RECIPROCAL RESPONSIBILITIES AND OBLIGATIONS AMONG DEVELOPED AND DEVELOPING COUNTRIES.

III

IN THE COURSE OF PERMANENT DIALOGUE THAT HAS BEEN SUCCESSFULLY INITIATED AT THE CONFERENCE OF TLATELOLCO, A CONTINUING EFFORT SHOULD BE MADE TO REACH, AS SOON AS POSSIBLE, JOINT SOLUTIONS TO THE PENDING QUESTIONS INCLUDED IN THE BOGOTA DOCUMENT, WHICH SERVED AS THE BASIS FOR THIS CONFERENCE.

IV

THE CONFERENCE GOES ON RECORD AS FOLLOWS:

1) THE FOREIGN MINISTERS RECOGNIZED THAT THE SUCCESS OF THE CONFERENCE OF TLATELOLCO EMPHASIZES THE VALUE OF THE NEW DIALOGUE OF THE AMERICAS. MINDFUL OF THE GROWING INTERACTION BETWEEN THEMSELVES AND THE REST OF THE WORLD AND THAT THEIR COUNTRIES HAVE DIFFERENT NEEDS AND DIFFERENT APPROACHES ON FOREIGN POLICY, UNCLASSIFIED

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THE FOREIGN MINISTERS WERE NEVERTHELESS AGREED THAT THE RELATIONS BETWEEN THEIR COUNTRIES, WHICH HISTORY, GEOGRAPHY AND SENTIMENT HAVE PRODUCED AND CONTINUED TO SUSTAIN, CALL FOR AN EXPANSION OF THE PROCESSES OF CONSULTATION BETWEEN THEIR GOVERNMENTS.

AS AN INITIAL STEP IN THIS CONTINUING PROCESS OF CONSULTATION THEY AGREED TO CONTINUE ON APRIL 17 1974 AT ATLANTA, GEORGIA, IN THE UNITED STATES OF AMERICA, THE DIALOGUE INITIATED IN MEXICO. IN THE SAME SPIRIT THEY AGREED TO CONSULT WITH THE VIEW TO SEEKING, AS FAR AS POSSIBLE, COMMON POSITIONS IN APPROPRIATE INTERNATIONAL CONSULTATIONS, INCLUDING MULTILATERAL TRADE NEGOTIATIONS.

2) THE CONFERENCE WELCOMES THE AGREEMENT REACHED IN PANAMA CITY ON FEBRUARY 7, 1974 BY THE GOVERNMENTS OF PANAMA AND THE UNITED

STATES OF AMERICA, BY WHICH THEY ESTABLISHED THE GUIDING PRINCIPLES FOR THEIR CURRENT NEGOTIATIONS LEADING TO A NEW CANAL TREATY. THE CONFERENCE HOLDS THAT THIS AGREEMENT IS A SIGNIFICANT STEP FORWARD ON THE ROAD TO A DEFINITIVE SOLUTION OF THAT QUESTION.

3) THE FOREIGN MINISTERS AGREED THAT, IF PROGRESS TOWARD A NEW INTER-AMERICAN SOLIDARITY IS TO BE MADE, SOLUTIONS MUST BE FOUND NOT ONLY TO EXISTING DIFFERENCES, BUT MEANS MUST ALSO BE PROVIDED FOR THE SOLUTION OF PROBLEMS THAT MAY ARISE.

4) IN THIS SPIRIT, THE FOREIGN MINISTERS OF LATIN AMERICA HAVE TAKEN DUE NOTE AND WILL CONTINUE TO EXAMINE THE SUGGESTION ADVANCED BY THE SECRETARY OF STATE OF THE UNITED STATES OF AMERICA WITH RESPECT TO THE CONTROVERSIES THAT MAY ARISE FROM MATTERS INVOLVING PRIVATE FOREIGN INVESTMENT.

THE SECRETARY OF STATE OF THE UNITED STATES PROPOSED THE ESTABLISHMENT OF A FACT-FINDING OR CONCILIATION PROCEDURE THAT WOULD LIMIT THE SCOPE OF SUCH CONTROVERSIES BY SEPARATING THE ISSUES OF FACT FROM THOSE OF LAW. THIS COULD PROVIDE AN OBJECTIVE BASIS FOR THE SOLUTION OF DISPUTES WITHOUT DETRIMENT TO SOVEREIGNTY.

HE FURTHER PROPOSED THE CREATION OF AN INTER-AMERICAN WORKING GROUP TO STUDY THE APPROPRIATE PROCEDURES THAT MIGHT BE ADOPTED.

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5) WITH REGARD TO THE PROBLEMS OF TRANSNATIONAL CORPORATIONS, THE FOREIGN MINISTERS DISCUSSED THE DIFFERENT ASPECTS OF THEIR OPERATION IN LATIN AMERICA AND HAVE AGREED TO CONTINUE THE EXAMINATION OF THE MATTER AT A LATER MEETING.

6) THE FOREIGN MINISTERS AGREED ON THE NEED FOR INTENSIFYING WORK ON THE RESTRUCTURING OF THE INTER-AMERICAN SYSTEM.

7) THE FOREIGN MINISTERS AGREED THAT ONE OF THE PRINCIPAL OBJECTIVES IS THE ACCELERATED DEVELOPMENT OF THE COUNTRIES OF THE AMERICAS AND THE PROMOTION OF THE WELFARE OF ALL THEIR PEOPLES. IN THIS REGARD, THE UNITED STATES ACCEPTS A SPECIAL RESPONSIBILITY; AND THE MORE DEVELOPED COUNTRIES OF THE AMERICAS RECOGNIZE THAT SPECIAL ATTENTION SHOULD BE PAID TO THE NEEDS OF THE LESSER DEVELOPED.

THEY FURTHER AGREED THAT DEVELOPMENT SHOULD BE INTEGRAL, COVERING THE ECONOMIC, SOCIAL AND CULTURAL LIFE OF THEIR NATIONS.

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8) THE UNITED STATES OFFERED TO PROMOTE THE INTEGRAL DEVELOPMENT
OF THE REGION IN THE FOLLOWING FIELDS:

TRADE

A) MAKE MAXIMUM EFFORTS TO SECURE PASSAGE OF THE LEGISLATION
ON THE SYSTEM OF GENERALIZED PREFERENCES DURING THE PRESENT SESSION
OF CONGRESS, AND THEN WORK WITH THE OTHER COUNTRIES OF THE
HEMISPHERE TO APPLY THESE PREFERENCES IN THE MOST BENEFICIAL
MANNER.

B) AVOID, AS FAR AS POSSIBLE, THE IMPLEMENTATION OF ANY NEW
MEASURES THAT WOULD RESTRICT ACCESS TO THE UNITED STATES
MARKET.

LOAN FOR DEVELOPMENT

A) MAINTAIN, AS A MINIMUM, PRESENT AID LEVELS DESPITE GROWING
COSTS.

B) COOPERATE THROUGHOUT THE REGION AND IN INTERNATIONAL
INSTITUTIONS TO FACILITE THE FLOW OF NEW CONCESSIONAL AND
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CONVENTIONAL RESOURCES TOWARD THOSE COUNTRIES MOST AFFECTED BY GROWING ENERGY COSTS.

C) EXAMINE WITH OTHERS IN THE COMMITTEE OF TWENTY AND THE IADB ALL RESTRICTIONS OF THE ENTRY OF HEMISPHERIC COUNTRIES TO CAPITAL MARKETS IN THE UNITED STATE AND OTHER INDUSTRIALIZED COUNTRIES.

THE FOREIGN MINISTERS FURTHER DECLARE:

A) THEY REAFFIRM THE NEED OF LATIN AMERICAN AND CARIBBEAN COUNTRIES FOR AN EFFECTIVE PARTICIPATION OF THEIR COUNTRIES IN AN INTERNATIONAL MONETARY REFORM.

IT WAS ACKNOWLEDGED THAT THE NET TRANSFER OF REAL RESOURCES IS BASIC, AND THAT WAYS TO INSTITUTIONALIZE TRANSFERS THROUGH ADEQUATE MECHANISMS SHOULD BE CONSIDERED.

IT WAS REAFFIRMED THAT EXTERNAL FINANCIAL COOPERATION SHOULD PREFERABLY BE CHanneLED THROUGH MULTILATERAL AGENCIES AND RESPECT THE PRIORITIES ESTABLISHED FOR EACH COUNTRY, WITHOUT POLITICAL TIES OR CONDITIONS.

B) WITH RESPECT TO "TRANSFER OF TECHNOLOGY", THE FOREIGN MINISTERS AGREED TO PROMOTE POLICIES FACILITATING TRANSFER OF BOTH PATENTED AND UNPATENTED TECHNICAL KNOWLEDGE AMONG THE RESPECTIVE COUNTRIES IN THE FIELDS OF INDUSTRY AS WELL AS EDUCATION, HOUSING AND AGRICULTURE, TAKING INTO ACCOUNT CONDITIONS PREVAILING IN EACH COUNTRY AND IN PARTICULAR THE NEEDS OF THE LATIN AMERICAN AND CARIBBEAN COUNTRIES FOR INTRODUCTION OF NEW MANUFACTURES FOR GREATER UTILIZATION OF THE HUMAN AND MATERIAL RESOURCES AVAILABLE IN EACH COUNTRY, FOR INCREASED LOCAL TECHNICAL DEVELOPMENT AND FOR CREATION OF PRODUCTS FOR EXPORT. IT WAS FURTHER AGREED THAT TRANSFERS OF TECHNOLOGY SHOULD BE ON FAIR AND EQUITABLE TERMS WITHOUT RESTRAINT UPON THE RECIPIENT COUNTRY. PARTICULAR EMPHASIS IS TO BE PLACED UPON SHARING KNOWLEDGE AND TECHNOLOGY FOR DEVELOPMENT OF NEW SOURCES OF ENERGY AND POSSIBLE ALTERNATIVES.

10) THE FOREIGN MINISTERS AGREED THAT IT WOULD BE DESIRABLE TO ESTABLISH AN INTER-AMERICAN COMMISSION OF SCIENCE AND TECHNOLOGY.

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THEY LEFT OVER FOR LATER DECISION WHETHER THIS COMMISSION SHOULD BE ADAPTED FROM EXISTING INSTITUTIONS OR WHETHER A NEW BODY SHOULD BE FORMED.

V

IN ADOPTING THIS DOCUMENT, THE FOREIGN MINISTERS EXPRESSED THEIR CONFIDENCE THAT THE SPRIT OF TLATELOLCO WILL INSPIRE A NEW CREATIVE EFFORT IN THEIR RELATIONS. THEY RECOGNIZED THAT THEY ARE A THE BEGINNING OF A ROAD THAT WILL ACQUIRE GREATER SIGNIFICANCE THROUGH REGULAR MEETINGS AND CONSTANT ATTENTION TO THE MATTERS UNDER STUDY.

THE CONFERENCE EXPRESSES ITS SATISFACTION OVER THE FACT THAT THE MUTUAL UNDERSTANDING WHICH HAS PREVAILED THROUGHOUT ENCOURAGES THE HOPE THAT FUTURE CONFERENCES OF A SIMILAR NATURE, WITHIN A PERMANENT FRAMEWORK DEVOID OF ALL RIGID FORMALITY, WILL PRODUCE FRUITFUL RESULTS FOR THE BENEFIT OF THE PEOPLES OF THE AMERICAS.

SPANISH TEXT WILL FOLLOW LATER.
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